



The Confederated Tribes
of the Umatilla Indian Reservation

TRANSPORTATION SYSTEM PLAN

Photo: Kittelson & Associates, Inc.

Volume II: Technical Appendix



FINAL
April 2023

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CTUIR TSP

SPRING 2022 OUTREACH SUMMARY

Date: September 30, 2022

Project #: 23021.046

To: Dani Schulte, CTUIR
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Project: Confederated Tribes of Umatilla Indian Reservation Transportation System Plan Update

Subject: Spring 2022 Outreach Summary

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INTRODUCTION

The project team recently completed outreach efforts to guide the development of the Confederated Tribes of Umatilla Indian Reservation (CTUIR) Transportation System Plan (TSP) Update, with the support of CTUIR and ODOT staff. These efforts included:

- Senior Center Outreach
- Mission Market Outreach
- Yellowhawk Tribal Health Center Tabling
- General Council Meeting Tabling
- Nixyaawii Gym Outreach
- Tribal Youth Council Meeting
- Treaty Day Outreach
- Online Input

Spring 2022 Outreach

Overall, a total of approximately 75 people were reached in person during the Spring 2022 outreach events, with 54 providing comments.



This memorandum summarizes the feedback received from these events as of June 14, 2022. Key and recurring themes from the feedback included:

- Road maintenance and condition are a concern, especially when I-84 is closed and trucks and other traffic try to reroute onto local roads.
- Additional lighting is desired on Mission Road, in the July Grounds Hub, and on multi-use paths.
 - There was concern about cougars along the TCI trail.
- People would like dedicated space for walking and biking along OR 331 and on Mission Road.
- Focus on safety improvements and connections near schools and other essential destinations (e.g., Nixyaawii Government Center, Wildhorse Resort & Casino).
- Desire for additional river access.
- People would like more frequent transit service and extended coverage.
 - Many people get rides from relatives when transit service is not an option.
- There is interest in a walking and biking connection to Pendleton.

SENIOR CENTER OUTREACH

Members of the project team and CTUIR staff visited the Senior Center during lunch on May 18, 2022 from 11:30 AM to 12:30 PM. This provided the opportunity to introduce the project to attendees, answer questions related to the vision and goals, and solicit input via a handout. There were approximately 20 people present, with about 4 people providing comments.

Comments included:

- Bus system is not close enough to housing and only comes twice a day.
- Roads in Tutuilla need to be paved or maintained more efficiently. Very hard on vehicles and floods often. It is a County road but a lot of tribal members use it.
- Need safe places for kids to go to school.
- Thorn Hollow Road bridge washed away, still being replaced.
- Kanine Ridge Road not actually open to public travel.
- N Cayuse Road – shoulders need to be wider, and road is eroding.
- Bike trails from housing areas to Nixyaawii Governance Center, school, and clinic that are not along the main road.
- Transit needs – more frequent routes, express lines so you can go to Safeway/Walmart directly, dial-a-ride, and student routes.
- Top destinations include TCI, Yellowhawk, Wildhorse Casino, Pendleton, housing, clinic, Walmart, Safeway, Walla Walla.
- County roads need more attention.
- People still ride horses sometimes. Mostly through fields and sometimes you'll see them near Nixyaawii Governance Center. One thing that prevents people from riding more is the lack of places to hitch their horses at their destinations.
- Like the greenery in the area and the care CTUIR puts into things.
- Kids need more things to do. Traditions are fading.
- Services for homeless kids would be good. They often walk places.
- Transportation is generally good. Roads need to be repaired upriver.
- They no longer give out tokens for the bus. Miss this. Taxi rides are expensive and so is gas.

- There was interest in a new road connecting Burke Road to Kanine Ridge Road near I-84. There is less snow there than on I-84.

MISSION MARKET OUTREACH

The project team and CTUIR staff solicited public input at Mission Market during two time periods: 3:00 to 5:00 PM on May 18, 2022 and 11:30 AM to 1:30 PM on May 19, 2022. Community members were able to provide verbal comments or mark comments on a poster board of the study area. Six people provided input to the project team on May 18th and nine provided input on May 19th.

Comments included:

- Food pantry on Tokti Road. Public transport to here or delivery services.
- Parked cars occur on Kash Kash Road.
- Need transit to airport/hotels from Wildhorse.
- Tourists ride e-bikes around Wildhorse.
- Need lighting in July Grounds.
- Bears and cougars are present in July Grounds.
- Need walking/biking access along OR 331.
- Mission Road/OR 331 intersection can get busy.
- E-scooters on Rothrock Road.
- Near Kusi Road and Spilya Road east of OR 331, expanded parking would be safer than on street with casino shuttle.
- Trail in July Ground needs maintenance (cracks).
- Used to have access to river from Parr Lane. Would be good to have a park on river.
- East-west off-road path connecting Mission and July Grounds.
- Wildlife was a common theme for July Grounds.
- Fill sidewalk gaps in July Grounds.
- Biking on Mission is tough, especially on way to Pendleton and by Cayuse.
- On Mission Road, stopping downhill is a challenge in the winter (approaching OR 331).
- Trail to Pendleton along Mission Road. Trails to walk in Riverside.
- Mountain bike trails on undeveloped CTUIR land.
- Public transportation to Wildhorse on holidays.
- Kayak – more frequent trips; stops throughout UIR (especially for Mission service and new transitional housing by BIA building on B street)); service to Riverside area.
- Kayak coverage is generally excellent.
- Lots of people get rides from relatives when other options aren't available.



JULY GROUNDS GYM OUTREACH

Member of the project team and CTUIR staff were available at the July Grounds Gym during afterschool programs on May 18, 2022 from 3:00 to 5:00 PM, soliciting feedback via a handout. Six people provided input to the project team.

Comments included:

- Johnson Creek area.
- Horse trailers hard on roundabouts.
- How to deal with truck traffic and parking during snow events? Unsafe driving/walking conditions during snow events currently.
- Need to run buses more often for those that can't drive.
- Stop sign at Mission/Short Miles bus stop would be nice.
- Mission Road sidewalks from July Grounds to Yellowhawk are heavily used.
- Trails in July Ground are not safe at night.
- GIS plant trail connection to community garden in July Grounds.
- Sidewalks on Mission Road/Emigrant Road.
- Sidewalk needed along OR 331.
- Better bike/pedestrian connection to casino from Mission area.
- Horses need to cross I-84 just east of OR 331.

GENERAL COUNCIL MEETING TABLING

CTUIR staff manned a table in the rotunda outside the General Council meeting at the Nixyaawii Governance Center on May 19, 2022 from 1:00 to 3:00 PM. This provided the opportunity to introduce the project to attendees, answer questions related to the vision and goals, discuss the transportation system history in the area, and solicit input via a handout and larger maps. Approximately 18 people provided input.

Comments included:

- Connect to Levy Trail to the west.
- Steep on Mytinger Lane. Need help at assisted living.
- Need better bike lane eastbound on Mission Road at west CTUIR boundary.
- Bike lane on Mission Road east of 56th Street is dirty and feels unsafe.
- River near OR 331 – pull out for river, ADA platform for fishing.
- Distance markers on walking path in Mission.
- Walk path and bike lanes along OR 331 – very scary with pedestrians, especially just south of Timine Way where there is a narrow shoulder.
- Nixyaawii Governance Center labeled incorrectly on map.
- Trails feel unsafe. Too dark at night and need lighting.
- Trail access on river.
- Transportation needs for young people near Short Mile Road and railroad area.
- Walkability over I-84.
- Truck left turns from Kusi Road.
- Truck parking north of Kash Kash Road.



- Kayak has improved.
- Expand transit routes and service hours for WRC staff. Coordinate service with WRC.
- Need notifications for cancelled transit pickups.
- UPRR drivers can cause issues and drive dangerously.
- Lack of school bus signs and follow-up with Umatilla County Roads staff.
- Fix roads in the southern area of the reservation boundary (south of E Birch Creek Road).
- Guard rails on Sumac Road.
- Frequently washed out on Spring Creek Road.
- Emigrant Road – signage to turn around sooner, sinking of road surface and bad road conditions.
- Maintenance issues on Kash Kash Road.
- Thornhollow Road Bridge.
- Snow and ice south of railroad near Butcher Creek Road and Weather Road.
- Need Kayak routes to St. Anthony and Les Schwab.
- Info hub for regional transit, other agencies, transfers (Arrowhead, senior center).
- Links at bottom of page.
- Mile point 12.2 – raise road grade.
- Mile point 16 – add guard rail.
- Paint fog stripe on all paved roads.
- Do D.E.M. analysis and add guard rails wherever needed.
- People walking along OR 331.
- Transit for outlying residences.
- Google maps aren't accurate.
- School trail near Mission.
- Add bus stop signs on Mission Road and Short Mile Road.
- Truck traffic on Mission Road/Emigrant Road when I-84 closes is dangerous, and noise is irritating to residents.
- Kanine Ridge Road is gated and not open to the public.
- Like walking paths in housing projects.
- Security cameras on trails with lighting.
- More signs where kids may be near roads (slow, kids at play, etc.). Traffic calming too.
- Improvements nears schools/places kids go, especially 4 Corners.
- Vision and Goals
 - Coordinate with other transit agencies in the region.
 - 70% of CTUIR energy costs are transport fuel.
 - Awareness of drivers/other roadway users.
 - Awareness of cyclist rights and needs.

YELLOWHAWK TRIBAL HEALTH CENTER TABLING

During May 19, 2022 from 2:00 to 4:00 PM, members of the project team and CTUIR staff manned a table with handouts and larger maps in the lobby of the Yellowhawk Tribal Health Center to solicit public comment on the existing transportation system and future needs. Seven members of the public provided input.



Comments included:

- Improvements to roads and sidewalks for biking in July Grounds.
- Need sidewalks where you turn into housing/Whirlwind.
- Sidewalks on Short Mile.
- Need more parking near Arrowhead for when I-84 closes. Could provide shuttle to enjoy amenities while waiting for road.

TRIBAL YOUTH COUNCIL MEETING

CTUIR staff attended an engagement session with the Tribal Youth Council on May 22, 2022 from 1:15 to 2:00 PM. Staff led a conversation with the seven youth council members in attendance and solicited additional feedback via a handout.

Discussion around what projects the students think of when envision meeting each of the Technical Memo #3 goals:

- Safety
 - More lighting.
 - New crosswalks and sidewalks.
 - More space to ride bikes and keep away from vehicular traffic.
 - Repaint speed bumps or have “speed bumps ahead” signs for Whirlwind Drive and Confederated Way.
 - Safety of railroad crossings has improved greatly. Need more pedestrian access, and all of the crossings should have traffic-blocking arms.
 - CTUIR prompted discussion of new funding for reduction of at-grade rail crossings. Potential useful for the heavier traffic roads, such as OR 331 and Memory Lane.
- Environment and Cultural Heritage
 - There used to be a path down to the river by Parr Lane. It might have been shut down prior to the 2020 flood by the property owner, but the flood washed it out. It would be nice to have trails that are official and maintained to access the river for fishing and swimming. Interested in public access and potentially some locations with gravel parking areas.
 - Extension of the levy trail.
 - Can there be walkways along the river? Potential negative impact on environmental protection; might be better to have access points and with a multi-use trail along the Mission Road.
 - River access off of Parr Lane and Short Mile Road (near housing).
- Health
 - Cross country team runs near Nixyaawii Governance Center and July Grounds; safer trails needed.
 - Official and maintained scenic trails.
 - Add trail features, like benches, for elders/disabled people who exercise.
- Equity & Accessibility
 - More benches and shade along existing walkways.
 - Golf cart or other electric device check-out system (i.e. e-bikes and e-scooters) to get around the Mission-to-Wildhorse area. Could include a couple designated pick-up/drop-off locations.
- Connectivity



- Connect with the levy trail.
 - Extended taxi or dial-a-ride service to help seniors to do time-sensitive errands with limited mobility (e.g. can't get to a Kayak stop).
 - CTUIR plane out of Pendleton's airport. Add another destination like Spokane, Las Vegas, or other place CTUIR community has connections with.
- No comments on goals around Coordination and Financial Stability.

Handout comments included:

- Safety concerns with traffic around Arrowhead gas station.
- Add crosswalks on all legs at Mission Market intersection.
- Provide better pathway to Nixyaawii Governance Center.
- Sidewalks up the hill to Wildhorse.
- Repaint speed bumps.
- New paths to river.
- New walking path along the river.
- On the TCI trail, need light to allow youth and elders to walk at night and improve safety.
- Provide path between school and Mission Market.
- Top destinations include school, grocery store, neighborhoods, and Mission Market.

TREATY DAY OUTREACH

CTUIR staff set up a table at the annual Treaty Day celebration on June 9, 2022.

Comments received include:

- Goathead seeds (spiked vine) on the shoulder of roads in the July Grounds area, it causes pedestrians to walk in the middle of the road.
- There are no sidewalks in the neighborhoods northeast of Mission Road, south of Short Mile (including both of those roads).
- Would like to see the sidewalk continued on Confederated Way all the way to the east end.
- Would like to see a pedestrian crossing on the Umatilla River bridge (Highway 331) and an ADA accessible fishing platform there.
- Lots of pedestrians on the shoulder near Wildhorse on Highway 331.
- Connect to Pendleton Riverwalk
- Two people thought the youth council comment regarding a sidewalk or trail on Mission Road to Pendleton was a good idea

ONLINE INPUT

Members of the public were encouraged to provide input via an interactive map on the project website (<https://www.ctuir.org/departments/tribal-planning-office/transportation-system-plan-update-2022/>) from May 5 to June 14, 2022.



Comments received include:

- Short Mile Road – River access.
- Parr Lane – River access.
- Mission Road near A Street – More crosswalks and signs for pedestrian on Mission, traffic is fast.
- Mission Road & OR 331 – Lighting at intersection. It's dark at night!
- Mission Road & OR 331 – Crosswalks across Mission and Highway 331.
- Mission Road – Sidewalk or trail to Pendleton.
- OR 331 – Sidewalk or trail along Highway 331.
- Theater Road, 56th Street – Heavy trucks cut through here when there's bad weather and the freeway is closed. Is there any way to get Google to stop directing traffic that way? It destroys the dirt and gravel road.

SURVEY RESPONSES

At the in-person meetings described above, surveys were distributed to members of the public who did not have time to participate. Three surveys were returned to CTUIR between June and September 2022.

Comments received include:

- Construct a bicycle/pedestrian facility on River Road and along railroad maintenance route.
- Maintain bicycle routes to be free of goatheads.
- Cayuse Road is not safe for bicyclists or drivers who enter opposite lane to provide safe distance.
- Path from Nixyaawii Governance Center to Mission Market needed.
- Does CTUIR need to have warning signs about wildlife attack risks placed on walking and biking paths?
- Provide rides from residences to Yellowhawk for those with accessibility needs.
- Add a westbound bus stop at Mission Road/Short Mile Road intersection.