

# Appendix A

## Community Engagement Materials and Results

Exhibit 1. Vote Count on Desired Trail Safety Features

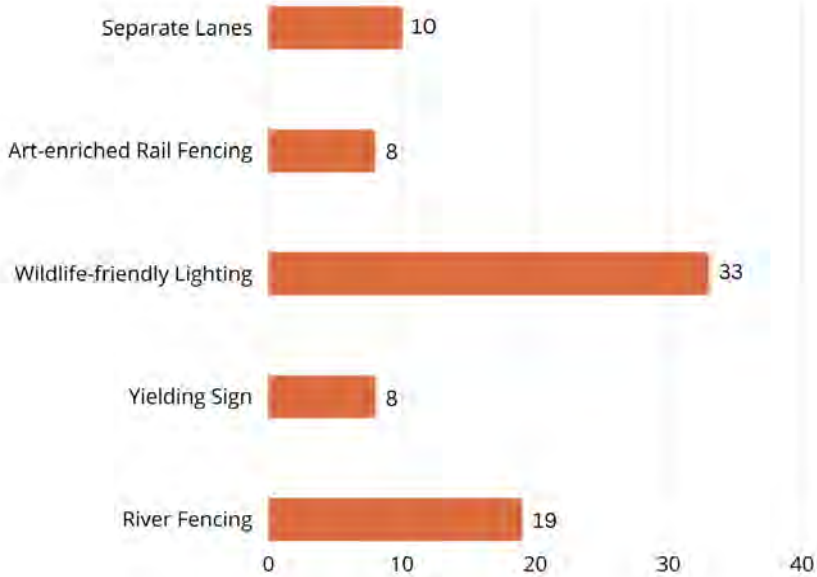
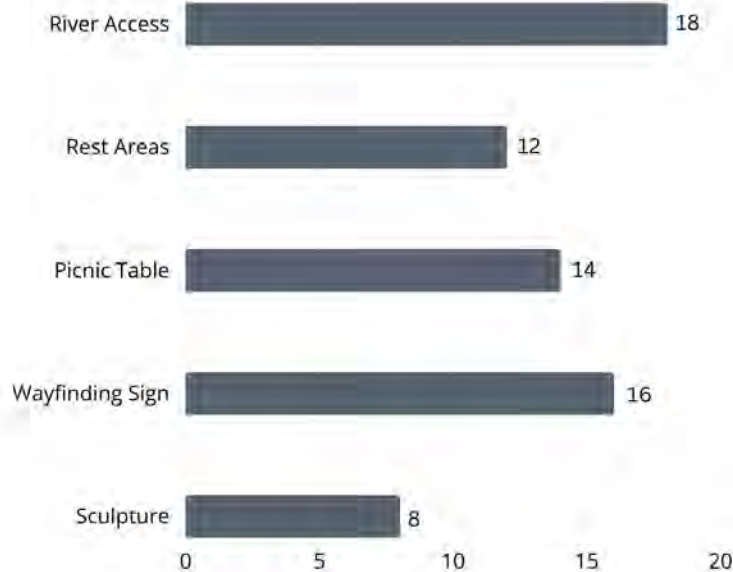


Exhibit 2. Vote Count on Desired Trail Amenities



# ADD A STICKY NOTE TO SHARE YOUR THOUGHTS WITH US!

1 How would you or people you know primarily use this trail? Would these uses be seasonal or all year-round?

X-  
county  
running

FISHING

NICE  
DAY OUT  
WITH  
FAMILY

year  
round

2 Would you or someone you know be willing to help with some form of trail maintenance (like cleaning up goat heads, maintaining horse trail)?

KIDS/  
YOUTH  
JOB  
OPPORTUNITY

Comm  
services  
from school  
students

Tribal  
Youth  
Council

ADOPT-  
A-TRAIL

3 What are your top concerns about the trail, and do you have any suggestions for how to address those concerns?

MISSION  
ROAD  
SHORTER

Safety  
(eyes on the  
trail)

PATROLLING

CONNECT  
FURTHER  
EAST

trash

Bicycle  
spare  
parts  
parking  
for backpack system

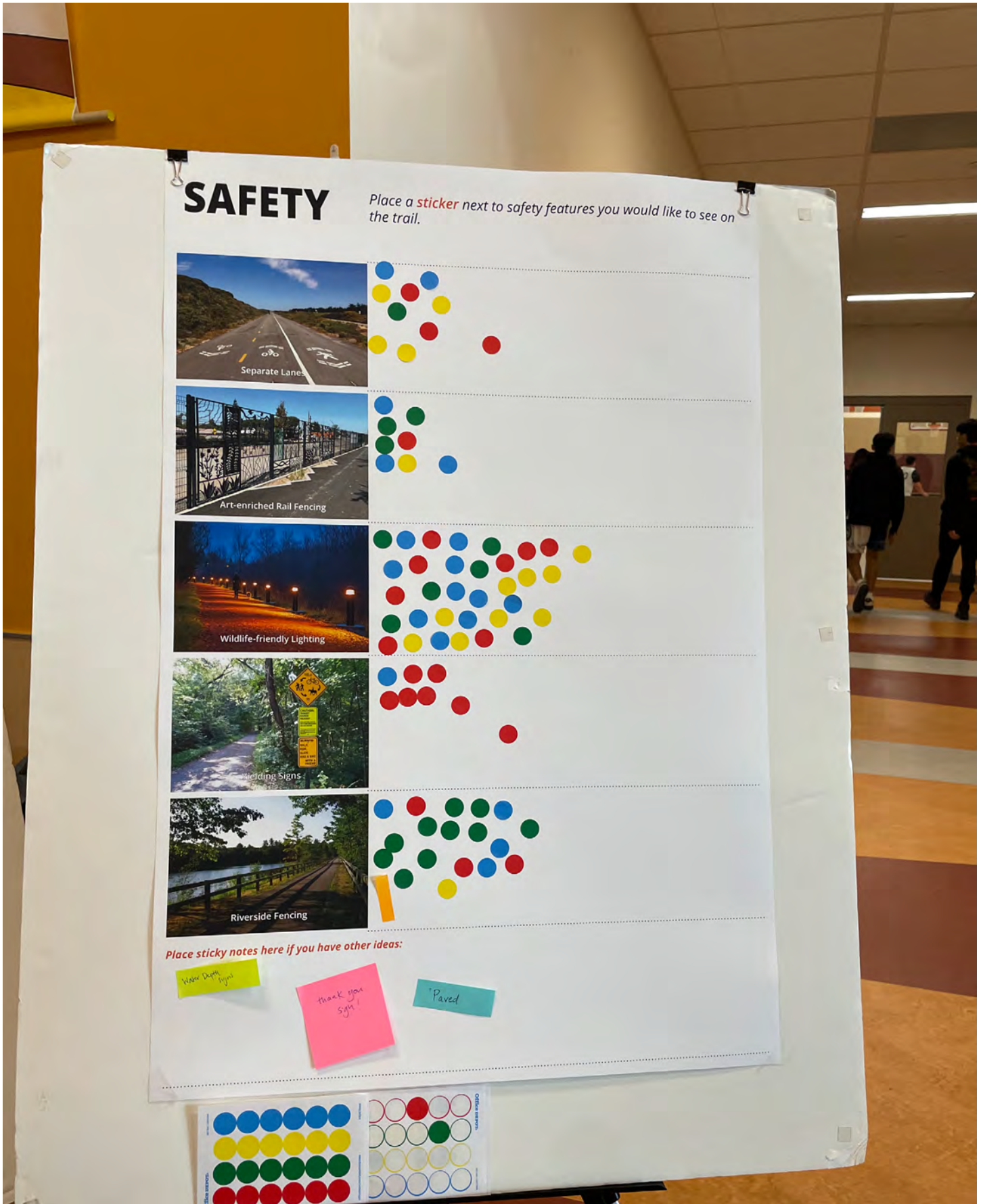
If the trail goes  
on Mission,  
the speed limit  
needs to be  
reduced as to be  
improved

COUGARS



YOU CAN SCAN THIS QR CODE, OR EMAIL [TRACKS.PSU@GMAIL.COM](mailto:TRACKS.PSU@GMAIL.COM)











# AMENITIES


Place a *sticker* next to recreational amenities you would want to see on the trail.


























Place sticky notes here if you have other ideas:

WELLNESS AMENITIES FOR EXERCISE

ARTWORK

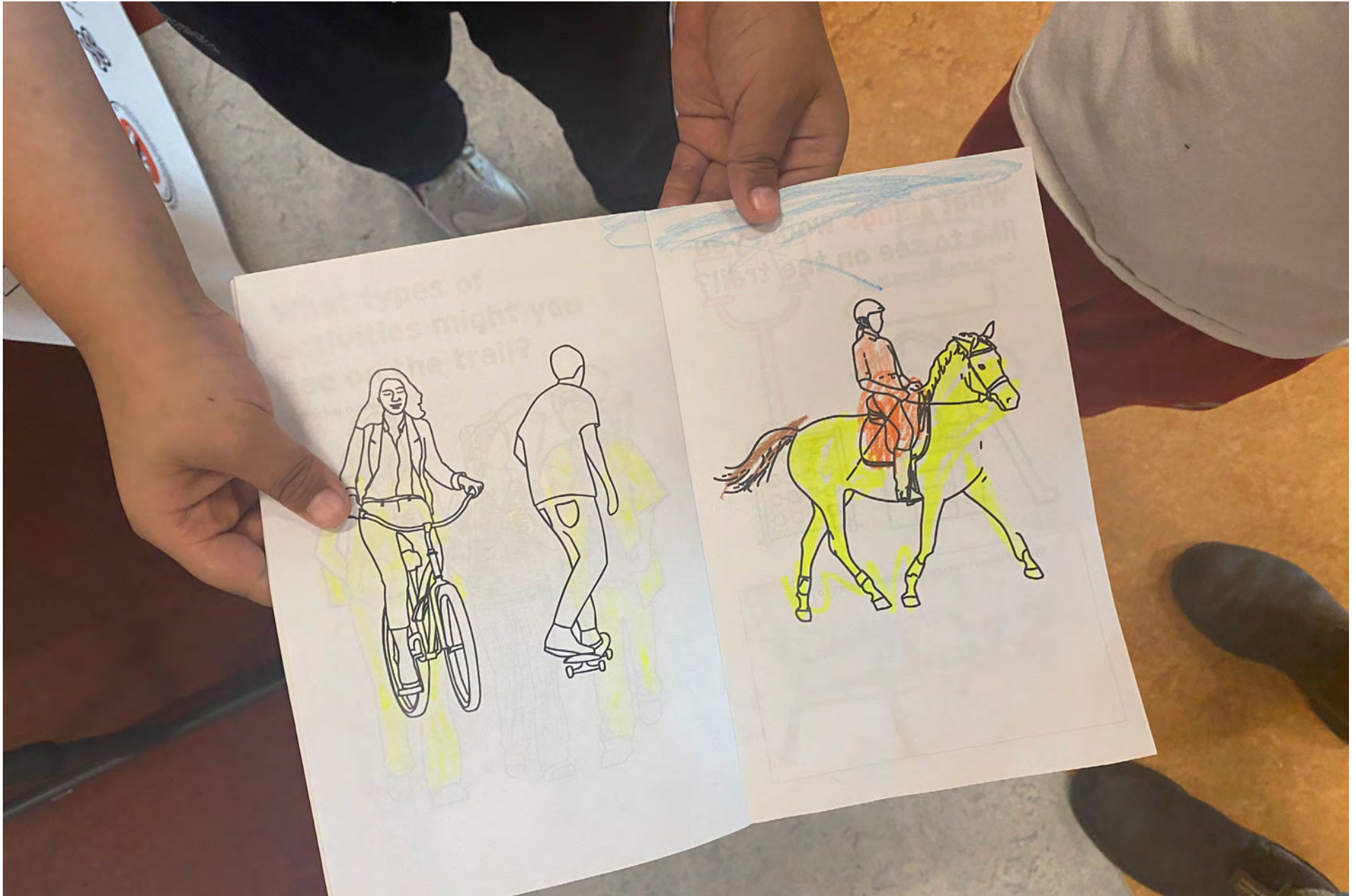
WATER FOUNTAINS

SNACKS

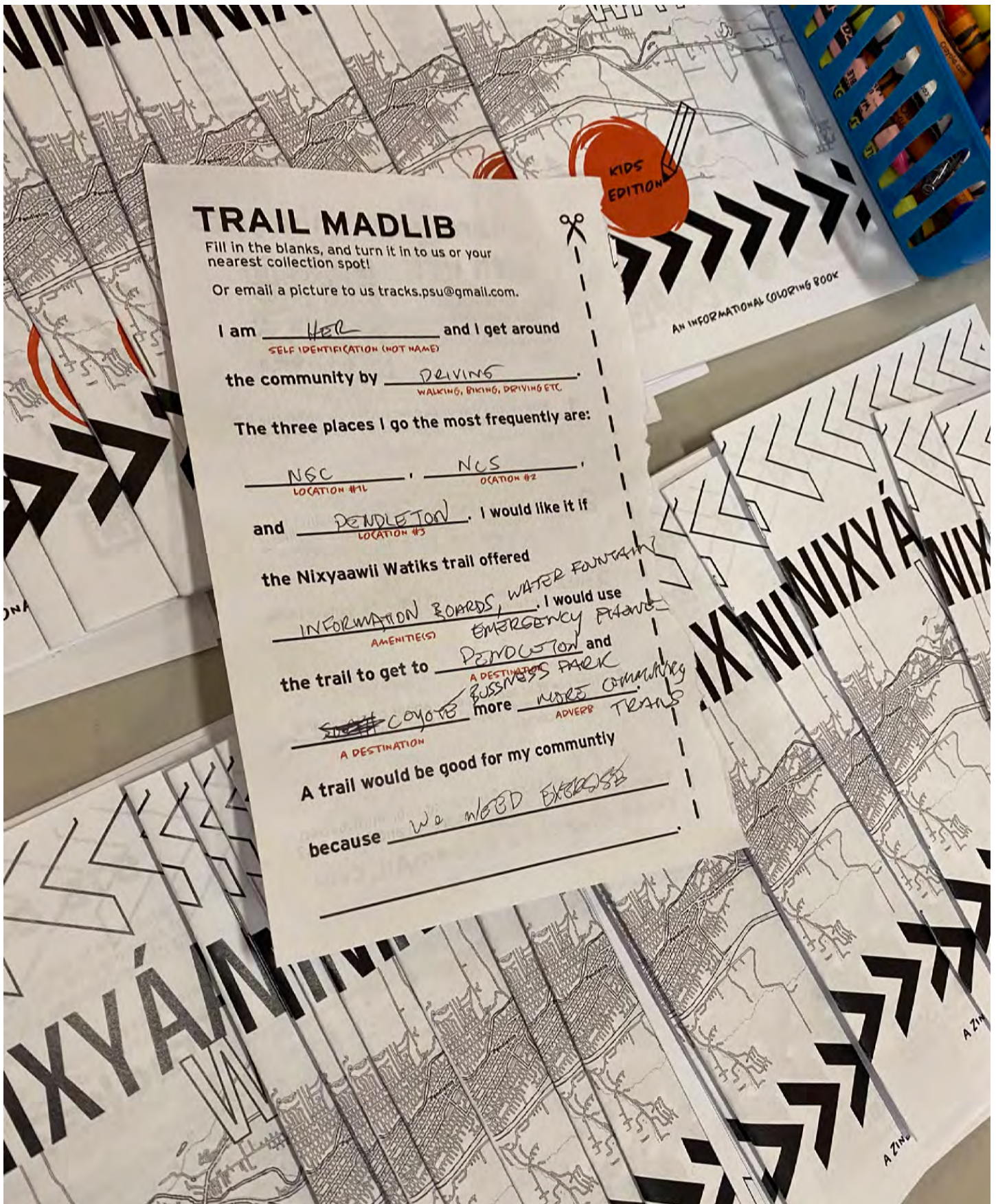
WASTE DISPOSAL TRASH CAN



Exhibit 6. Completed Coloring Page







# TRAIL MADLIB

Fill in the blanks, and turn it in to us or your nearest collection spot!

Or email a picture to us [tracks.psu@gmail.com](mailto:tracks.psu@gmail.com).

I am HER and I get around  
SELF IDENTIFICATION (NOT NAME)

the community by DRIVING.  
WALKING, BIKING, DRIVING ETC.

The three places I go the most frequently are:

NCS, NCS,  
LOCATION #1 LOCATION #2

and PENDLETON. I would like it if  
LOCATION #3

the Nixyaawii Watiks trail offered

INFORMATION BOARDS, WATER FOUNTAIN. I would use  
AMENITIES EMERGENCY PHONE

the trail to get to PENDLETON and  
A DESTINATION BUSINESS PARK

COYOTE more MORE COMMUNITY  
A DESTINATION ADVERB TRAILS

A trail would be good for my community

because we NEED EXERCISE





# ABOUT NIXYÁAWII WATIKŠ

*A proposed multi-use trail connecting the CTUIR Mission Community with Pendleton*

## Overview

**Length:** Approximately 3 miles

**Eastern Terminus:** CTUIR Mission Hub

**Western Terminus:** Ends at the western boundary of Umatilla Indian Reservation with the potential to extend to Pendleton or Riverside

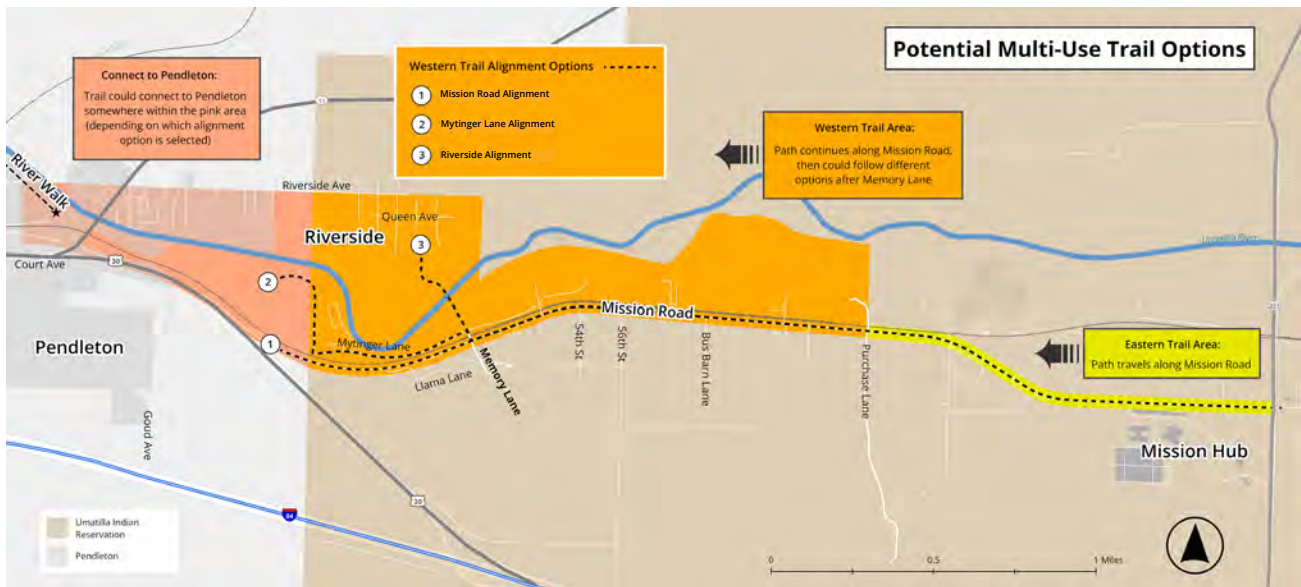
## Community Benefits

- Provide safer opportunities for community members to walk, run, bike, and horseback ride along Mission Road
- Expand connectivity to CTUIR's public transportation system and existing trail networks
- Improve mobility and access to jobs and everyday services between Mission and Pendleton

## Key Themes from Past Community Engagement

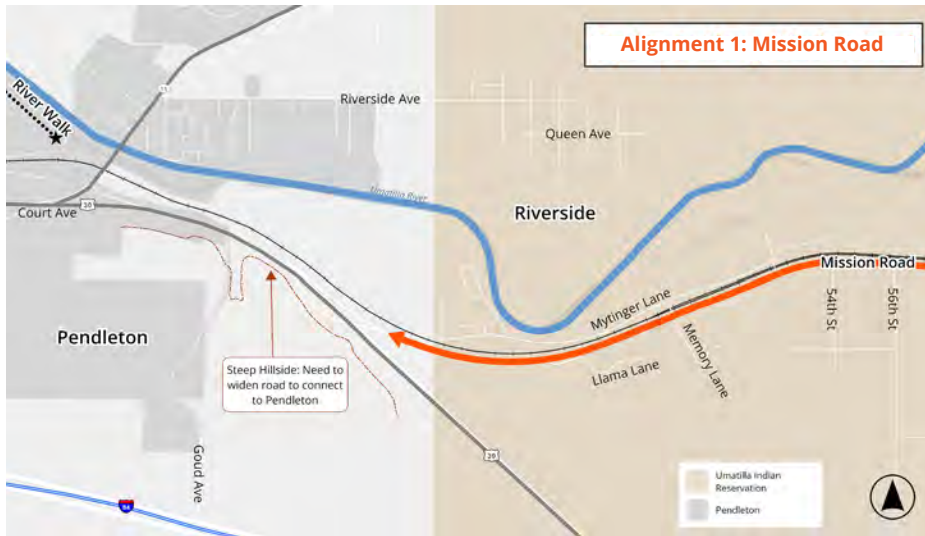
|   |  |  |  |
|---|--|--|--|
| <i>Desire for river access and lighting</i>         | <i>Suggest vehicle traffic calming measures on Mission Road</i>    | <i>Concerns about wildlife protection</i>                  | <i>Interests in seatings and picnic tables as trail amenities</i>  |
| <i>Top priorities include safety and patrolling</i> | <i>Suggest youth employment opportunities in trail maintenance</i> | <i>Concerns about potential flooding of Umatilla River</i> | <i>Interests in using the trail for family or group activities</i> |

Potential trail design rendering (from CTUIR Transportation System Plan):



## Trail Route Options West of Memory Lane

Nixyáawii Watikš may run parallel to Mission Road until it reaches Memory Lane, depending on the availability of public right-of-way. From Memory Lane, the project team has identified three feasible route options for the trail to continue west to Pendleton. **We would like input on your priorities regarding travel time, travel destinations, and river access to help us determine the preferred alignment.**



**This route will:**

Continue to travel west on either side of Mission Road after passing Memory Lane.

**Destinations:**

- A. Highway 30 / Court Avenue
- B. Pendleton River Walk (constrained by railroad and steep hillside)

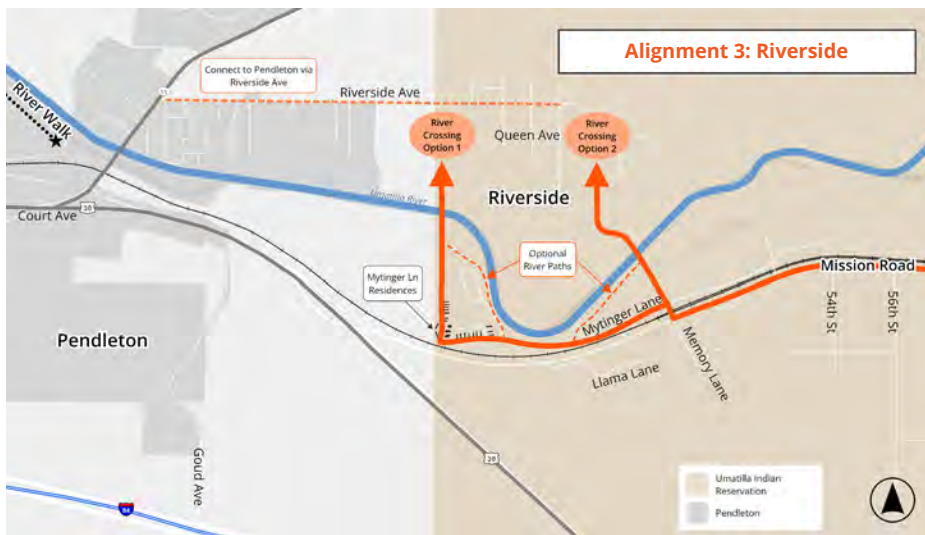


**This route will:**

Cross the railroad via Memory Lane and travel west on Mytinger Lane.

**Destinations:**

- A. Umatilla River bank
- B. Residences on Mytinger Lane
- C. Pendleton River Walk (constrained by railroad and steep hillside)



**This route will:**

Cross the railroad via Memory Lane and then cross Umatilla River north to Riverside.

**Destinations:**

- A. Umatilla River bank
- B. Riverside
- C. Possibly connects to residences on Mytinger Lane





**Exhibit 10.** Votes and Comments on Draft Alternatives

**Sticky Note Comments**

Mission Road (Alignment 1)

- Eyes on the street
- Path of least resistance
- Most simple
- Faster

Mytinger Lane (Alignment 2)

- More scenic
- Closest to river (x2)

Riverside (Alignment 3)

- Closer to my home
- Most scenic
- Park and walk
- Bridge (x2)
- Bridge would be pretty
- Flooding with bridge?
- People want lights

**We need your input to help determine which route option will best serve your trail-use priorities.**

**Alignment 1**  
Mission Road

**Pros:**

- More direct route to Pendleton

**Cons:**

- Proximity to high-speed vehicle traffic
- Steep hillside requires widening the road

**Alignment 2**  
Mytinger Lane

**Pros:**

- Possible river access opportunities
- Reduces travel time near high-speed traffic
- Connects to additional residences

**Cons:**

- Difficulties connecting to Pendleton due to terrain and railroad constraints

**Alignment 3**  
Riverside

**Pros:**

- Possible river access opportunities
- Reduces travel time near high-speed traffic
- Most scenic and best access to nature
- Connects to Riverside

**Cons:**

- Longer and most costly construction

**What's YOUR priority?**  
Place one sticker next to the option that best serve your trail-use priorities:

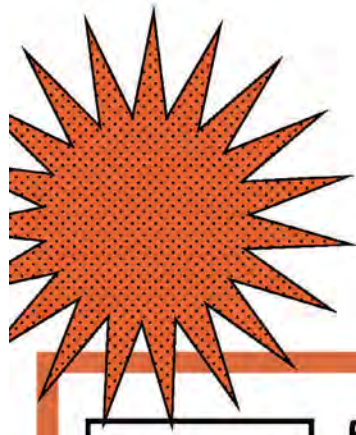
**Any additional comments?**  
Place sticky notes here if you have other ideas for each option:

**Sticky Note Comments:**

- Alignment 1:** EYES ON THE STREET, BEST PATH OF RESISTANCE
- Alignment 2:** MORE SCENIC, CLOSER TO RIVER, CHEST TRIVED
- Alignment 3:** CLOSER TO MY HOME, PARK AND WALK, SCENIC, BRIDGE, BRIDGE WOULD BE PRETTY, BRIDGE WOULD BE PRETTY
- General:** CONCERNS



Exhibit 11. Property Owner Open House Mailer (Front and Back)



**NIXYÁAWII WATIKŠ**  
WANTS TO HEAR FROM YOU!

Your property is in the general area where the trial will be located—and we want your opinions and ideas on alignment, amenities, and any other thoughts you have!

Your input is critical to the plan process, and we invite you to come see us at:

SATURDAY

**MAY**

**6**

**PROPERTY OWNER  
OPEN HOUSE BRUNCH**

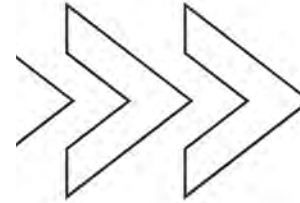
We will be hosting property owners at Wildhorse Resort to talk about the planning of the Nixyáawii Watikš trail.

**Wildhorse Resort, McKay Room**

**10:00 am - 1:00 pm**

**YOU CAN ALSO FIND US AT:**

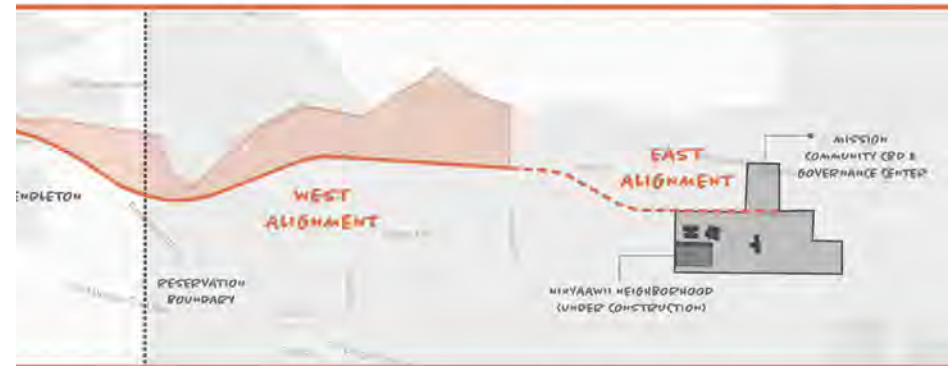
|                        |  |
|------------------------|--|
| <b>MAY</b><br><b>4</b> | <p><i>Thursday</i><br/><b>Children's Pow Wow</b> (5:00pm - 8:00pm)</p> <p>Yellowhawk Health Center for National Children's Mental Health Awareness Day</p>   |
| <b>MAY</b><br><b>5</b> | <p><i>Friday</i><br/><b>Seniors Lunch</b> (11:00 am-1:00 pm)</p>   |
| <b>MAY</b><br><b>9</b> | <p><i>Tuesday</i><br/><b>Fish &amp; Wildlife Committee Meeting</b> 9:00 am<br/><b>Land Protection &amp; Planning Commission Meeting</b> 9:00 am<br/><b>Capital Improvement Committee Meeting</b> 1:00 pm<br/><b>Health Commission Meeting</b> 3:00</p> |



**WHAT IS  
NIXYÁAWII WATIKŠ?**

A group of six Master of Urban and Regional Planning (MURP) students from Portland State University are partnering with CTUIR to **plan a multi-use trail that will improve walkability and connectivity in the community.** The trail will encourage physical activity and enable people to enjoy the natural environment of the reservation.

*Nixyáawii Watikš will improve access to essential services, promote economic opportunities, and preserve the community's cultural and environmental heritage.*

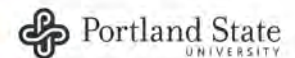


From March - May 2023, the group and the CTUIR Transportation Planning Department is conducting engagement activities with the CTUIR community to gather feedback from residents, review alternative routes, and suggest an alignment that best meets community needs.

**WHAT IF I CAN'T ATTEND THIS EVENT?**

You can also contact the CTUIR Transportation Planner, Dani Shulte at:

Email: [danischulte@ctuir.org](mailto:danischulte@ctuir.org)  
Phone: (541) 429-7525  
Mail: CTUIR Tribal Planning Office  
46411 Timine Way, Pendleton, OR, 97801





## Previous feedback: Trail amenities

The community has also been asked about what types of amenities they envision on the trail.

LIGHTING AT NIGHT,  
AND SHELTER  
FROM SUN & RAIN!

SIDEWALKS THAT ARE  
MORE CONNECTED AND  
BETTER TO WALK ON!

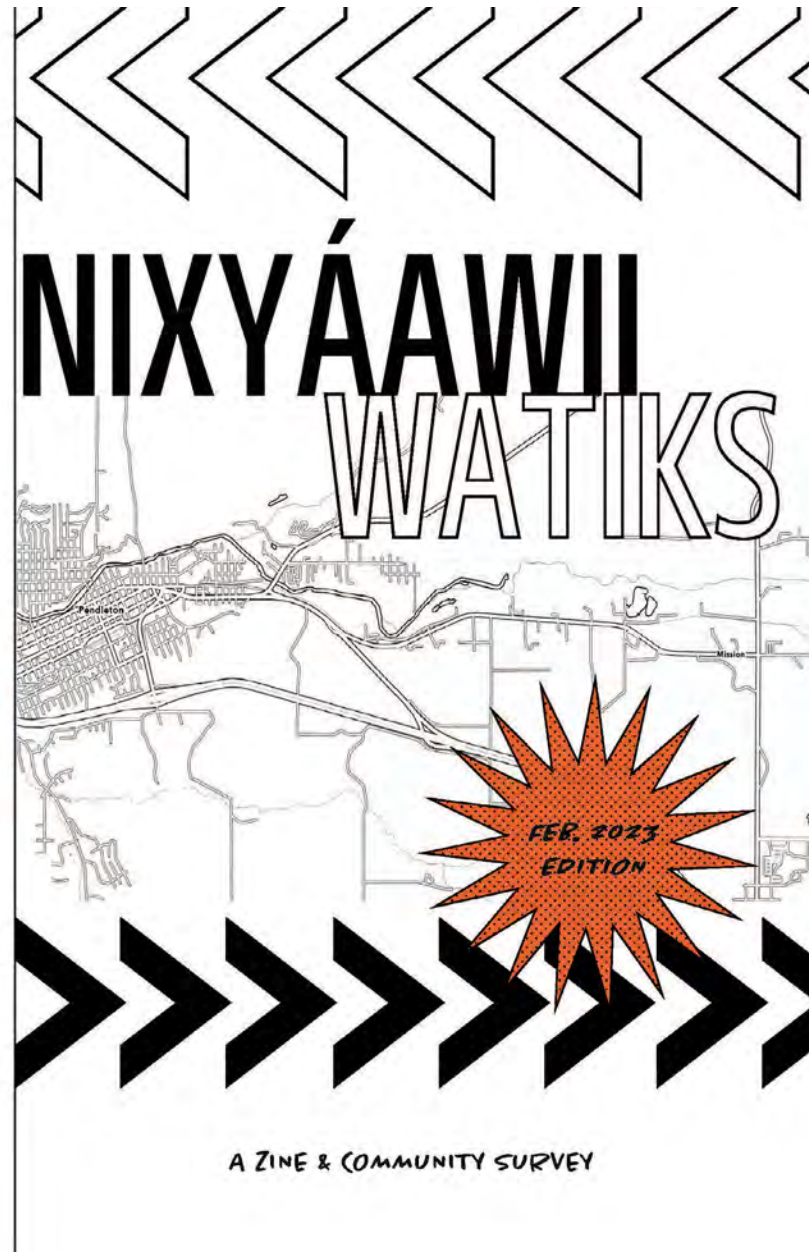
GOLF CARTS OR  
SCOOTERS TO CHECK  
OUT AT KEY AREAS...

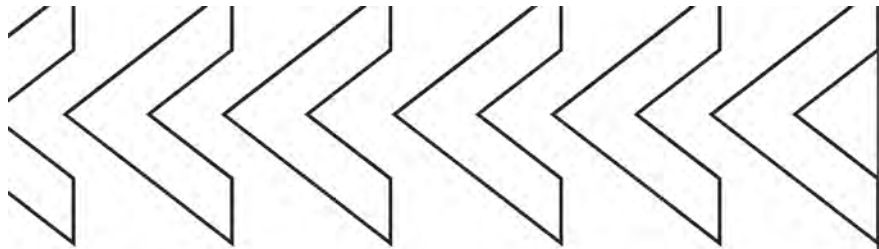
BENCHES AND OTHER  
PLACES TO REST ALL  
ALONG THE TRAIL

WARNING SIGNS  
ABOUT WILDLIFE AND  
OTHER HAZARDS

MORE CONNECTIVITY  
BETWEEN THE TRAIL  
AND PLACES ALONG IT

Many amenities require continuous maintenance and upkeep, so it is important you speak up about what amenities are your top priority!

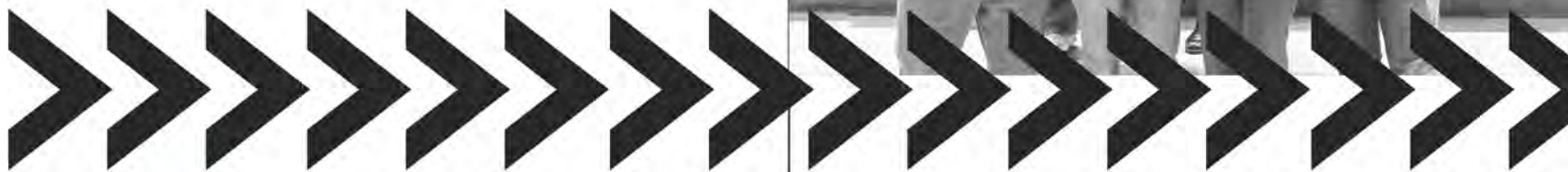




# What is Nixyawii Tracks?

The project, Nixyáawii Watikš, aims to connect the Mission community center to Pendleton.

A team of PSU Master's students will be working closely with the tribal government and community members to design a safe and accessible multi-use trail. The proposed trail will encourage physical activity and enable people to enjoy the natural environment of the reservation. Nixyáawii Watikš will also improve access to essential services, promote economic opportunities, and preserve the community's cultural and environmental heritage.



Portland State UNIVERSITY

# Who are we?

We are a group of six Master of Urban and Regional Planning (MURP) students from Portland State University (PSU) are partnering with CTUIR on the Nixyaawii Watiks project.

We are dedicated to accomplishing community vision goals and priorities through public engagement.



From late March to early May of this year, we will be conducting engagement activities with the CTUIR community to gather feedback from residents, review alternative routes, and propose a trail that best meets community needs.

Hopefully we will talk to you soon!



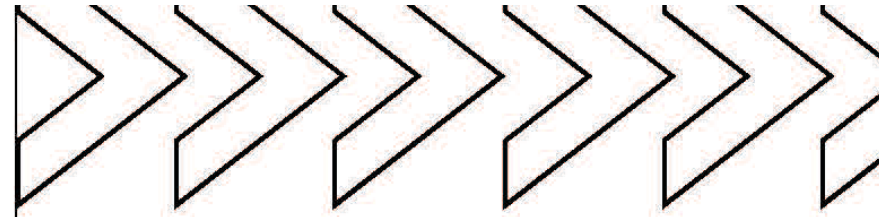


Nixaayawii Tracks is broken up into two segments, referred to as the "West alignment" (P07) and the "East alignment" (P06).

## What we know about the **West** alignment:

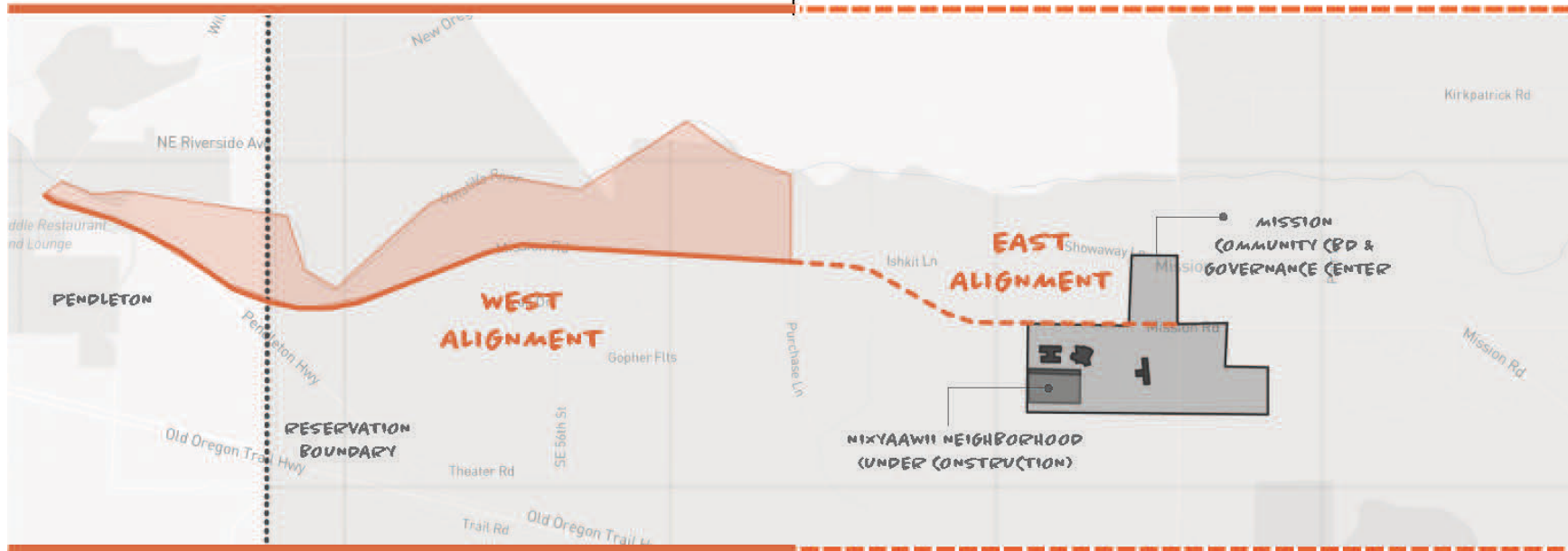
The Western portion of the trail is between the reservation's western border and Purchase Lane.

The trail will likely be routed somewhere in the area between Mission Road and the Umatilla River.



## What we know about the **East** alignment:

The Eastern trail segment is more suited to run adjacent to Mission Road and the Umatilla river.



# How **community feedback** influences the process:

This project is primarily focused on:

Determining an alignment for the trail leading to Pendleton from the CTUIR Tribal Center, and

ways to make the community more walkable and inviting to people outside of cars.



Your feedback will ultimately help determine the alignment of this trail and will help shape the policies used to make the CTUIR community a better place to walk and bike.

While this project has an intentionally limited timeline and scope of influence, all feedback and input received through this process will be catalogued to be used cumulatively in future planning efforts.

By listening to community members and understanding the collective vision for the trail we can learn how to better serve and honor the needs and desires of future trail users.



## Share your thoughts with us!

You can answer these questions using our online survey, or write them in below!



- 1 How would you or people you know primarily use this trail? Would these uses be seasonal or all year-round.
- 2 Would you or someone you know be willing to help with some form of trail maintenance (*like cleaning up goat heads, maintaining horse trail*)?
- 3 What would make the trail feel safe, comfortable, enjoyable to you?
- 4 What are your top concerns about the trail, and do you have any suggestions for how to address those concerns?

Would you be comfortable with sharing your information so we can contact you for future outreach and feedback?

**EMAIL: [TRACKS.PSU@GMAIL.COM](mailto:TRACKS.PSU@GMAIL.COM)**





# TRAIL MADLIB

Fill in the blanks, and turn it in to us or your nearest collection spot!

Or email a picture to us [tracks.psu@gmail.com](mailto:tracks.psu@gmail.com).

I am \_\_\_\_\_ and I get around  
SELF IDENTIFICATION (NOT NAME)

the community by \_\_\_\_\_.  
WALKING, BIKING, DRIVING ETC.

The three places I go the most frequently are:

\_\_\_\_\_, \_\_\_\_\_,  
LOCATION #1 LOCATION #2

and \_\_\_\_\_. I would like it if  
LOCATION #3

the Nixyaawii Watiks trail offered

\_\_\_\_\_. I would use  
AMENITIES(S)

the trail to get to \_\_\_\_\_ and  
A DESTINATION

\_\_\_\_\_ more \_\_\_\_\_.  
A DESTINATION ADVERB

A trail would be good for my communitiy

because \_\_\_\_\_

\_\_\_\_\_



## Previous feedback: Trail uses

Over the last few years, CTUIR employees have asked the community for feedback on how they want to use these trails.

I WANT TO WALK AND RUN SAFELY,  
ESPECIALLY AWAY FROM THE ROAD  
AND NEAR THE RIVER.

I WANT TO BIKE - IF I CAN PROTECT  
MY TIRES FROM GOATHEADS AND  
OTHER HAZARDS.

I WANT A TRAIL TO RIDE HORSES ON,  
WITH TIE UP STATIONS AND SAFE  
CROSSINGS, PROTECTED FROM THE  
SOUNDS OF THE ROADWAY.

Many people remarked at the benefits that **green space** and **river access** would have recreationally.

There are also concerns that increased river access will lead to poaching and environmental degradation.



# Appendix B

## Evaluation Matrix

| Goals and Objectives   | Option 1:<br>Mission | Option 2:<br>Mytinger | Option 3:<br>Riverside |
|--|----------------------|-----------------------|------------------------|
| <b>Goal 1. Safety</b><br>Provide a safe multimodal transportation system for all members of the Umatilla Indian Reservation community  | <b>-3</b>            | <b>-2</b>             | <b>0</b>               |
| 1a. Trail User Safety  | -1                   | -1                    | 1                      |
| 1b. Automobile and traffic safety  | -1                   | 0                     | 0                      |
| 1c. Perceptions of safety  | -1                   | -1                    | -1                     |
| <b>Goal 2. Environmental and Cultural Heritage</b><br>Preserve existing cultural connections and the rural landscape   | <b>3</b>             | <b>2</b>              | <b>2</b>               |
| 2a. Protect wildlife   | 0                    | -1                    | -1                     |
| 2b. Protect Natural and Cultural Resources   | 1                    | -1                    | -1                     |
| 2c. Promote activity that is economically beneficial to tribal members   | 2                    | 2                     | 2                      |
| 2d. Promote cultural values through design, amenities, and access to nature  | 0                    | 2                     | 2                      |
| <b>Goal 3. Equity and Accessibility</b><br>Provide a multimodal transportation system that is accessible to all members of the Umatilla Indian Reservation community   | <b>2</b>             | <b>3</b>              | <b>3</b>               |
| 3a.* Transportation-disadvantaged population served  | N/A                  | N/A                   | N/A                    |
| 3b. Adherence to accessibility requirements (topography, trail difficulty)   | 0                    | 1                     | 1                      |
| 3c. Access to jobs and services  | 2                    | 2                     | 2                      |
| <b>Goal 4: Connectivity</b><br>Provide a multimodal transportation system that increases connections to the key hubs within the reservation and works to overcome existing barriers to regional connectivity | <b>3</b>             | <b>5</b>              | <b>7</b>               |
| 4a. Connections to neighborhoods & hubs  | 1                    | 1                     | 2                      |
| 4b. Connection to other existing or planned multimodal trails and infrastructure   | 2                    | 1                     | 2                      |
| 4c. Connections to natural resources and recreation opportunities  | 0                    | 2                     | 1                      |
| 4d. Overcomes existing barriers to connectivity  | 0                    | 1                     | 2                      |
| <b>Goal 5. Coordination</b><br>Develop a transportation system that works together with Federal, State, regional, and local partners   | <b>-3</b>            | <b>-2</b>             | <b>-2</b>              |
| 5a.* Works with Federal partners (USFWS, US Forest Service, US Highway)  | -2                   | -1                    | -1                     |
| 5b.* Works with state partners (ODOT)  | -2                   | -1                    | -1                     |
| 5c. Works with regional partners (County, City of Pendleton, City of Riverside)  | 0                    | -1                    | -1                     |
| 5d. Works with local partners (Kayak, Wildhorse, Yellowhawk)   | 1                    | 1                     | 1                      |



|  |           |          |           |
|--|-----------|----------|-----------|
| <b>Goal 6. Financial Stability</b><br>Develop attainable funding solutions for transportation system improvements.   | <b>1</b>  | <b>1</b> | <b>-3</b> |
| 6a. Capital costs (ie. bridges, length of trail)   | -1        | 0        | -2        |
| 6b. Amenities (cost of installation, maintenance)  | 0         | 0        | -1        |
| 6c.* Funding and grant opportunities   | 0         | 0        | 0         |
| 6d. Land Acquisition   | 2         | 1        | 0         |
| <b>Goal 7. Community Health</b><br>Develop a transportation system that supports active transportation and encourages healthy and active choices for the Umatilla Indian Reservation community | <b>-2</b> | <b>2</b> | <b>4</b>  |
| 7a. Environmental conditions and pollutants  | -1        | 1        | 2         |
| 7b. Recreation and exercise opportunities  | -1        | 1        | 2         |
| 7c. Adaptability   | 0         | 0        | 0         |
| <b>Combined Score</b>  | <b>1</b>  | <b>9</b> | <b>11</b> |

*\* Flagged for uncertainty*



# Appendix C

## Outreach Talking Points

### Nixyáawii Watikš: Future Outreach

#### Introduction

This document guides future outreach and engagement for the Nixyáawii Watikš trail project, particularly for off-reservation governments and communities surrounding the UIR. This document describes the NW trail project, outlines the importance for the CTUIR community, and discusses the importance of the trail for the surrounding Umatilla County and City of Pendleton communities.

#### What is the Nixyáawii Watikš trail project?

Nixyáawii Watikš is a planned multi-use walking, rolling, bicycling, and horseback riding trail from the CTUIR Mission Hub to Pendleton, Oregon. While the full trail alignment has yet to be determined, CTUIR has worked with a team of Portland State University Master of Urban and Regional Planning students to complete a trail concept plan and explore alignment options.

Currently, the only way to walk, roll, bicycle, or ride horseback from Mission Hub to Pendleton is along the shoulder of Mission Rd, a two-lane rural road with a posted speed limit of 40 miles per hour. A safe and comfortable route between these two destinations is becoming increasingly important due to the upcoming Timiné Way apartments and Nixyáawii neighborhood opening in the area.

There is also a public health imperative for this trail. The 2020-2021 Community Health Assessment by the Yellowhawk Tribal Health Center found obesity, diabetes, and exercise as major community health concerns, emphasizing the importance of access to physical activity opportunities. Additionally, CTUIR tribal members have higher rates of chronic health conditions compared to the overall Umatilla County population.

#### How has the community been engaged on the Nixyáawii Watikš trail project and what have they said?

Community engagement has been conducted by CTUIR as part of their 2023 Transportation System Plan update and by the PSU MURP team during the course of their workshop project. Engagement events were conducted to gather opinions and concerns about various aspects of the trail. Feedback was documented and analyzed to guide the selection of the preferred trail alternative.

The project received support from all community groups and commenting methods. Common themes emerged from the feedback, including safety concerns such as traffic safety on Mission Road, preference for the trail to be away from the railroad, and worries about secluded areas becoming unsafe. Connectivity and recreation suggestions involved linking the trail to existing trails, improving accessibility, and incorporating facilities for e-bike use and water recreation. Environmental conservation concerns included air pollution, wildlife interactions, and potential conflicts with river and fishery conservation initiatives.

#### How will Nixyáawii Watikš connect Mission and Pendleton?

The PSU MURP team developed two alignment recommendation options.

The primary recommendation is called the Riverside Alignment and involves the trail running westward along Mission Rd. memory lane, where it would then take a number of different paths to get to the Riverside neighborhood of Pendleton. The path would then run west along Riverside Ave. until it met Oregon Highway 11, where it would then run along Highway 11 into Downtown Pendleton and eventually the Pendleton Riverwalk. The main challenge for this alignment would be constructing a pedestrian bridge across the Umatilla River.



The PSU students also developed an alternative alignment in addition to the Riverside alignment. This is called the Mission Alignment, and has the trail running along Mission Rd. in its entirety. The main challenge for this alignment would be the bored hillside that Mission Rd runs through. This





**What are the opportunities and challenges of each alignment option?**

|                     | <b>Opportunities</b>  | <b>Challenges</b>  |
|---------------------|---|--|
| Riverside           | Connects Riverside to Mission<br>Trail network benefits<br>Tribal member access to river                          | Stakeholder coordination<br>Natural resource protection<br>Funding<br>Logistics of crossing river  |
| Mission Alternative | Direct connection to Pendleton<br>Existing bike/ped travel<br>Minimal disturbance to river<br>Existing public ROW | More time adjacent to High-speed and Railroad traffic<br>Pollution exposure<br>Limited space for amenities<br>Engineering challenges of steep hillside |

**How will Nixyáawii Watikš benefit my neighborhood/city/county?**

The goal of the NW trail will offer safe and comfortable walking, rolling, biking, and horseback riding for community members of all ages and abilities. This trail will facilitate employment and other economic benefits and opportunities by connecting the heart of the CTUIR community with all of the recreation and employment opportunities in Pendleton, and vice versa. Additionally, the recreational opportunities will get to be enjoyed by generations of Pendleton and surrounding community members for years to come.

**What support does CTUIR need from my agency for Nixyáawii Watikš?**

CTUIR will need to collaborate with multiple local, regional, and state agencies, since the first and last mile of NW is outside of the CTUIR reservation. CTUIR would like your help with letters of support for grant applications, and planning coordination for portions of the trail that are under various jurisdictions. Multiple grants, such as Safe Routes to School and Community Pathways, can be used for this project. CTUIR looks forward to your cooperation in the further planning and development of Nixyáawii Watikš.



# Works Cited

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